

DATE OF MEETING | March 18, 2019

AUTHORED BY | DAVE STEWART, PLANNER, CURRENT PLANNING

SUBJECT | DEVELOPMENT PERMIT APPLICATION NO. DP1117 – 77 CHAPEL STREET

## OVERVIEW

### Purpose of Report

To present for Council's consideration, a development permit application for a 24-storey mixed-use development that includes 110 residential units and 2,395m<sup>2</sup> of commercial space, located at 77 Skinner Street.

### Recommendation

That Council issue Development Permit DP1117 at 77 Chapel Street with the following variances:

- reduce the minimum front yard setback from 1.5m to 1.0m.

## BACKGROUND

A development permit application, DP1117, was received from de Hoog & Kierulf Architects on behalf of 6577 Nanaimo Holdings Ltd., in order to permit a 24-storey mixed-use development.

The subject property was recently rezoned in order to permit a site-specific amendment to the Chapel Front (DT5) zone to increase the allowable Floor Area Ratio from 2.3 to 4.25 and the maximum building height from 19.8m to 78.5m to allow a highrise mixed-use development. The rezoning application was adopted by Council on 2018-NOV-19.

The property previously consisted of two separate lots (65 and 77 Chapel Street), but was consolidated into a single lot as a condition of rezoning. The property at 65 Chapel Street was previously used as a surface parking lot, and 77 Chapel was a parkade.

### **Subject Property:**

Zoning	DT5- Chapel Front
Location	The subject property located at the corner of Chapel and Skinner Streets.
Total Area	4,354m <sup>2</sup>
Official Community Plan (OCP)	Map 1 – Future Land Use Plans – Downtown Urban Node; Map 3 – Development Permit Area No. 9 - Commercial, Industrial, Institutional, Multiple Family and Mixed Commercial/Residential development.
Relevant Design Guidelines	Downtown Urban Design Plan and Guidelines General Development Permit Area Design Guidelines

The subject property is located within the Chapel Front North study area within the Downtown Urban Design Plan and Guidelines. The lot is identified as an infill property within the guidelines with increased density and underground parking encouraged.

The subject property is a through-lot fronting both Skinner and Chapel Streets with views of Mount Benson, Maffeo Sutton Park, Downtown, and the Nanaimo Harbour. The site slopes upward from south to north by approximately 5m, and the grade change between Chapel and Skinner Street is also approximately 5m.

The surrounding neighbourhood context includes:

- A restaurant, mid-rise condominium and highrise apartment building to the north;
- The Law Courts to the east;
- A restaurant and Benson Street connecting down to the services on Cliff Street to the west; and
- A mixed-use building currently under construction (91 Chapel Street) and Studio NA located immediately to the south.

## **DISCUSSION**

### **Proposed Development**

The proposed development is a 24-storey mixed-use development on a one- to five-storey podium including:

- ground floor commercial units and second floor office space (2,160m<sup>2</sup> total) on Chapel Street;
- 110 residential condo units including:
  - Seven, two-bedroom townhouse units; and
  - Five ground-oriented live/work units.

The townhouse and live-work units will front on Skinner Street. The remainder of the residential units will be located within the 24-storey tower structure, which will be constructed over a podium within the central portion of the site.

The parking space configuration consists of 137 residential spaces, and 30 commercial spaces within three levels of underground parking. The “Off-Street Parking Regulation Bylaw 2018 No. 7266” requires 97 residential spaces and no commercial parking. The 30 commercial spaces will be included on the top level and will be accessible to the general public. Bicycle spaces are also provided (110 long-term and 19 short-term spaces).

### ***Site Design***

The site design recognizes Chapel Street as the primary commercial street frontage with Skinner Street as primarily residential. Four separate commercial units will front on Chapel Street. The ground floor commercial units will provide street animation on Chapel Street and the proposed building siting will accommodate small patios. The live/work units with townhouses above will provide a residential street presence on Skinner Street, consistent with neighbouring developments at 91 Chapel and Studio NA to the south.

The proposed building utilizes the grade change from Chapel Street to Skinner Street in order to provide access to underground parking from both roads on separate levels. Access to the 30 commercial parking spaces on the top floor of the parkade will be from Chapel Street. The residential parking will be accessed from the lower floor of the parkade off Skinner Street.

A public plaza is proposed at the north end of the site and will include public art, a decorative rain garden, and seating. A walkway through the public plaza provides a pedestrian connection between Skinner Street and Chapel Street. The plaza design is intended to provide a functional outdoor amenity space and gateway feature at this entrance to the downtown core.

Full works and services will be required through the building permit, including 2m-wide sidewalks, street trees, street lights, and on-street parking where possible. The proposed building setbacks maximize space for pedestrian activities and street trees along Chapel Street.

### *Building Design*

The proposed tower is to be constructed upon a stepped four-storey podium along Skinner Street and a one- to three-storey podium along Chapel Street. The tower structure is located at approximately the centre of the lot and is designed in a curved oval form. The exterior of the tower includes a mixture of glass and balconies with a modern design, which is consistent with other downtown Nanaimo highrises. The pedestrian entrance to the residential tower will be from Chapel Street and is defined by an overhead canopy.

Along Chapel Street, the podium transitions in height from three storeys to the adjacent six-storey building, 91 Chapel Street, and to a single storey on the northern portion of the site. The Skinner Street elevation includes five, two-storey live/work units at the south end, with an additional two storeys of townhouse residential units set back behind the live/work units. A second floor rooftop terrace separates the upper townhouse units from the live-work units below. The remainder of the Skinner Street façade includes a raised terrace with prominent glazing.

The building is considered a highrise as defined within the Downtown Urban Design Plan and Guidelines; therefore, the guidelines for tall buildings apply. The guidelines for tall buildings require a 30.5m separation between highrise buildings. The subject area is approximately 66m from the highrise at 1 Chapel Street (Seacrest) and 100m from 38 Front Street (Pacifica). The guidelines also note the tall point towers should have a number of residential floors at the base that are arranged along the public realm to create a reasonable density, with as many entries at street level as possible. The proposed building has six prominent entries on the Chapel Street frontage, including the four commercial units, the residential entrance lobby, and the entrance lobby to the second storey offices above the commercial units. The live/work townhouse units on Skinner Street provide five separate entries on the Skinner Street elevation.

### **Proposed Variance**

The required front yard setback is 1.5m. The proposed setback on Skinner Street is 1.0m; a proposed variance of 0.5m.

Dedication was taken along Skinner Street as part of the rezoning application to allow space to accommodate a wider sidewalk. Site grading requires terraced retaining walls; therefore, the

reduced setback does not result in a loss of potential pedestrian space. Staff support the proposed variance.

See Attachments for more information.

### **SUMMARY POINTS**

- Development Permit Application No. DP1117 is for a 24-storey mixed-use development that includes 110 residential units and 2,395m<sup>2</sup> of commercial space.
- The subject property was recently rezoned in order to permit a high-rise development.
- The proposed mixed-use high-rise development meets the intent of the Downtown Urban Design Plan and Guidelines and General Development Permit Area Design Guidelines.

### **ATTACHMENTS**

- |               |                             |
|---------------|-----------------------------|
| ATTACHMENT A: | Permit Terms and Conditions |
| ATTACHMENT B: | Location Plan               |
| ATTACHMENT C: | Site Plan                   |
| ATTACHMENT D: | Parking Plans               |
| ATTACHMENT E: | Landscape Plan and Details  |
| ATTACHMENT F: | Building Elevations         |
| ATTACHMENT G: | Building Rendering          |
| ATTACHMENT H: | Aerial Photo                |

**Submitted by:**

L. Rowett, Manager  
Current Planning

**Concurrence by:**

D. Lindsay, Director  
Community Development

## **ATTACHMENT A** **PERMIT TERMS AND CONDITIONS**

### **TERMS OF PERMIT**

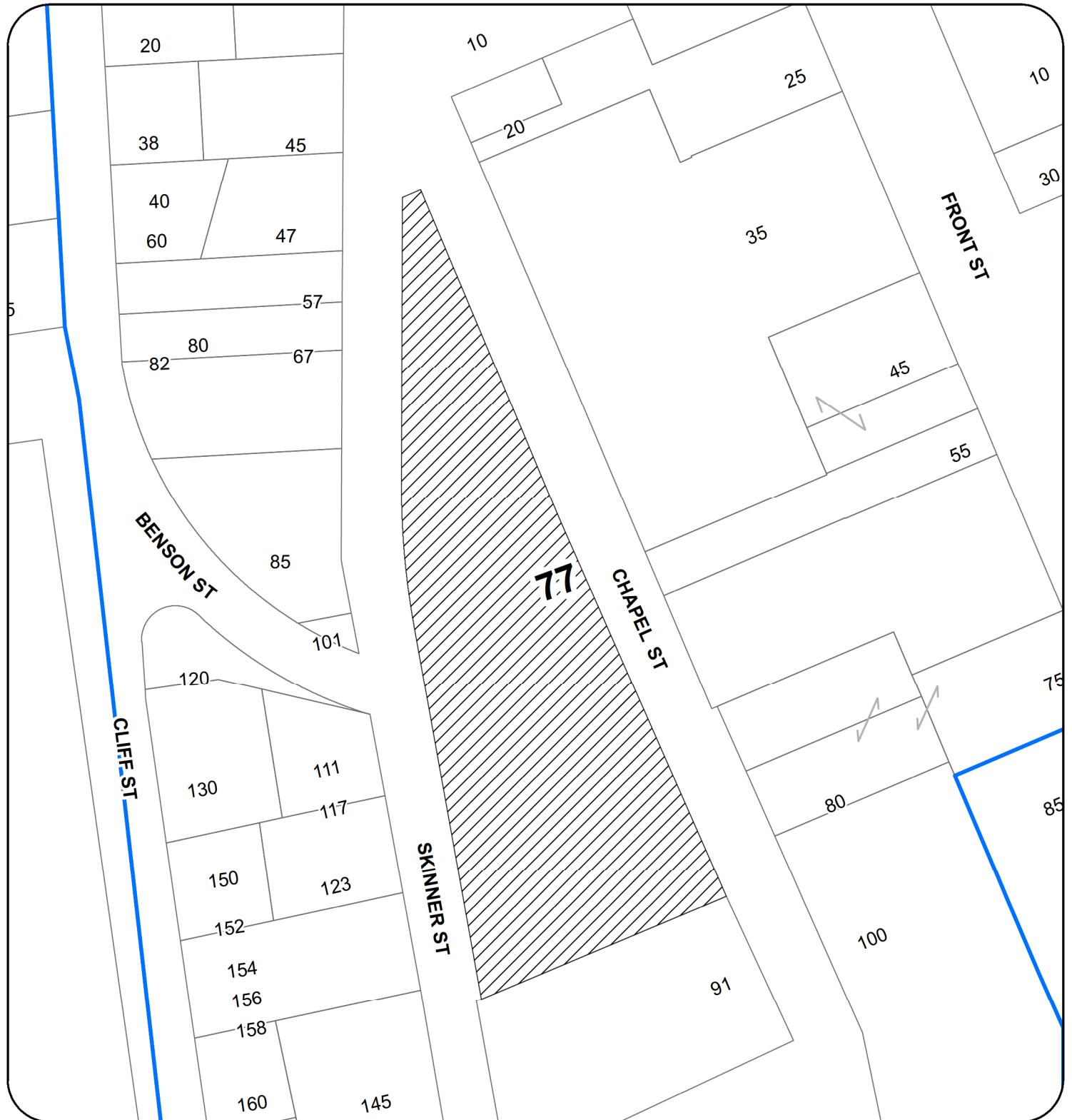
The City of Nanaimo "ZONING BYLAW 2011 NO. 4500" is varied as follows:

1. *Section 11.5.1 Siting of Buildings* – to reduce the minimum front yard setback from 1.5m to 1.0m along Skinner Street.

### **CONDITIONS OF PERMIT**

1. The subject property is developed in accordance with the Site Plan prepared by de Hoog & Kierulf Architects, dated 2019-FEB-07 as shown on Attachment C.
2. The subject property is developed generally in accordance with the Parking Plan prepared by de Hoog & Kierulf Architects, dated 2018-DEC-12 as shown on Attachment D.
3. The subject property is developed in substantial compliance with the Landscape Plan and Details prepared by Murdoch de Greeff Inc., dated 2019-FEB-26 as shown on Attachment F.
4. The subject property is developed in substantial compliance with the Building Elevations prepared by de Hoog & Kierulf Architects, dated 2018-AUG-28 as shown on Attachment G.

**ATTACHMENT B  
LOCATION PLAN**



**DEVELOPMENT PERMIT NO. DP001117**

**LOCATION PLAN**

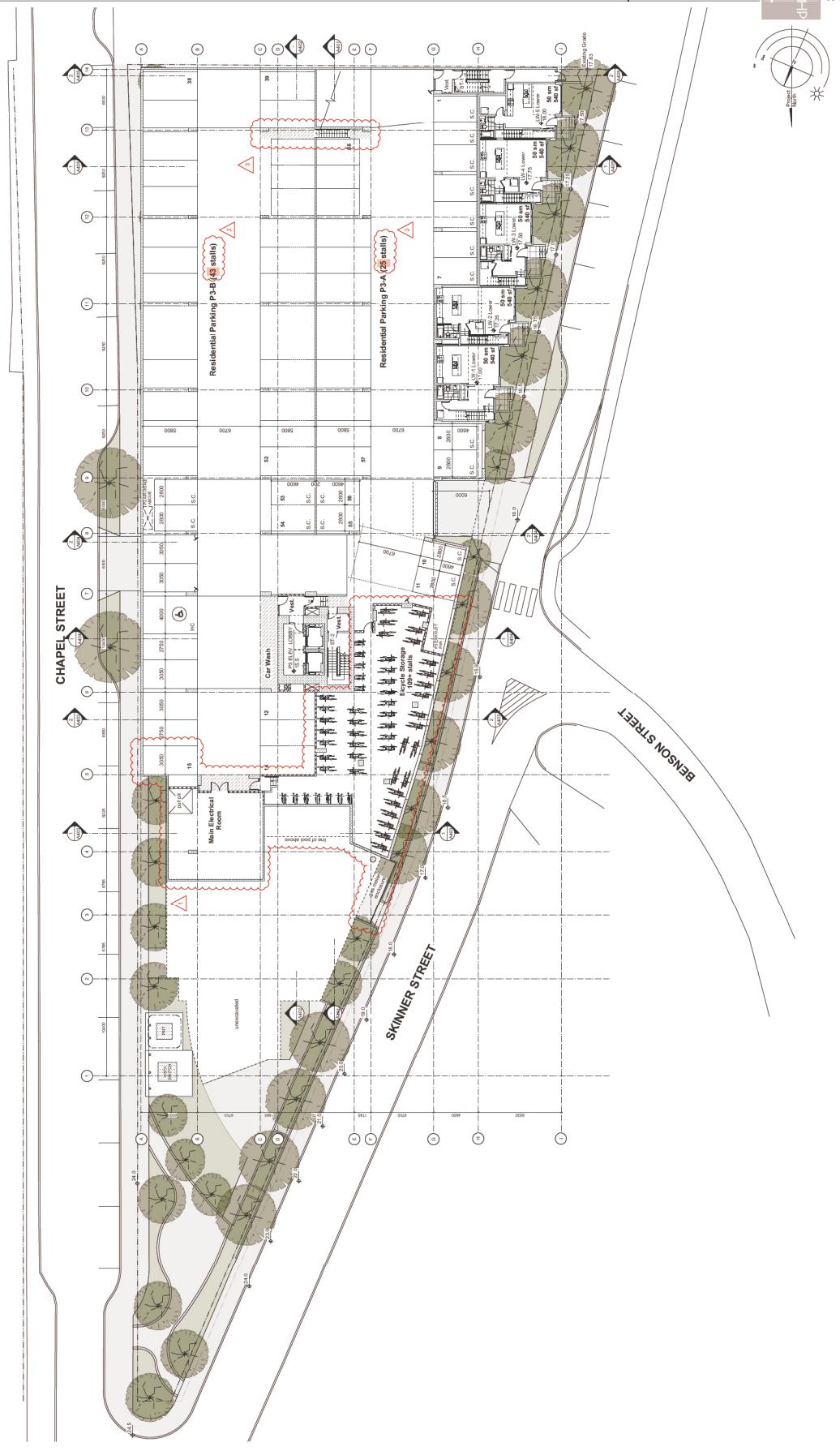
Civic: 77 CHAPEL STREET  
Legal: LOT A, SECTION 1  
NANAIMO DISTRICT, PLAN 86703



Subject Property



## ATTACHMENT D PARKING PLAN



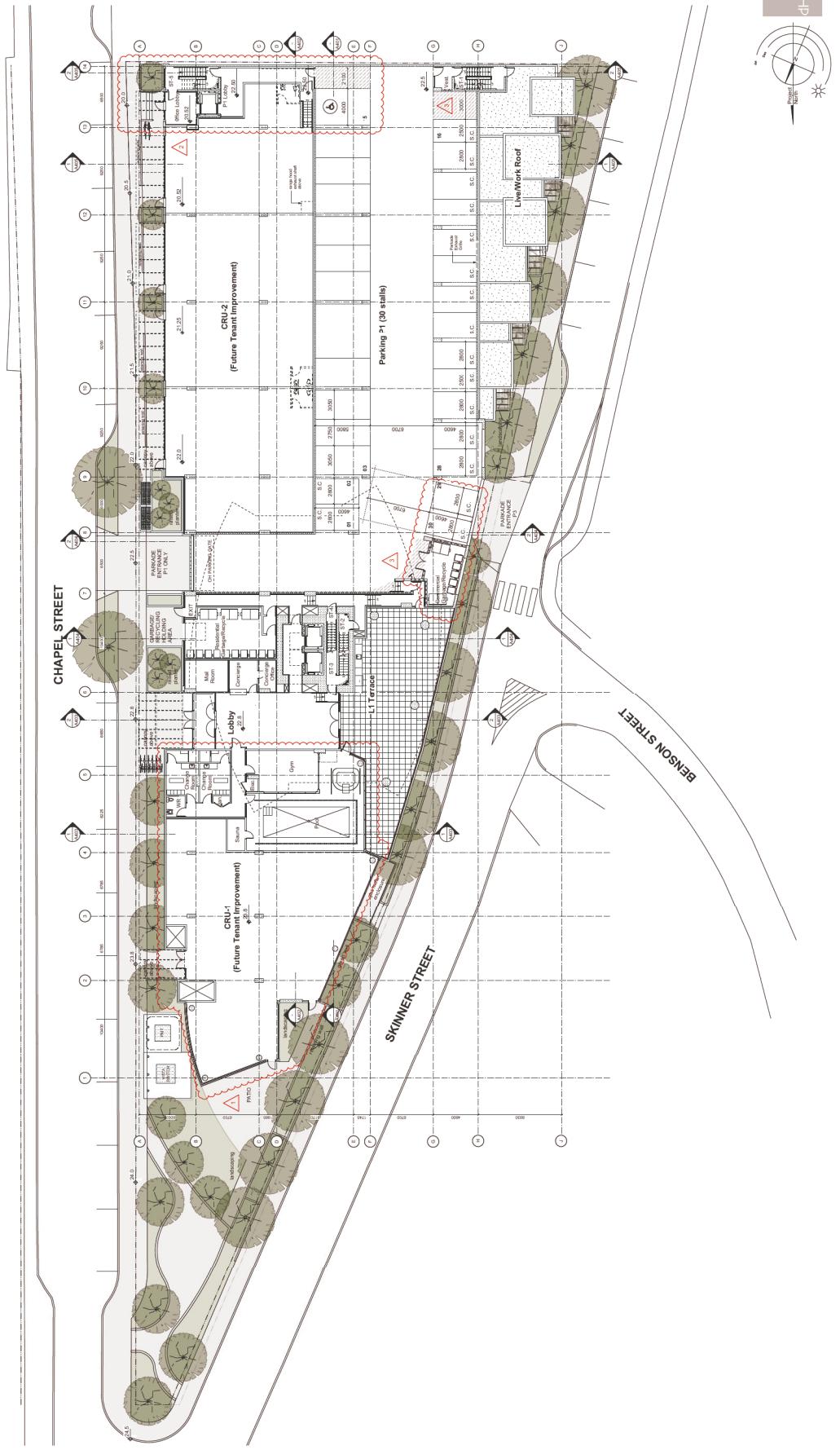


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77 Chapel Street  
Nanaimo BC  
L1/P1 Parking Plan

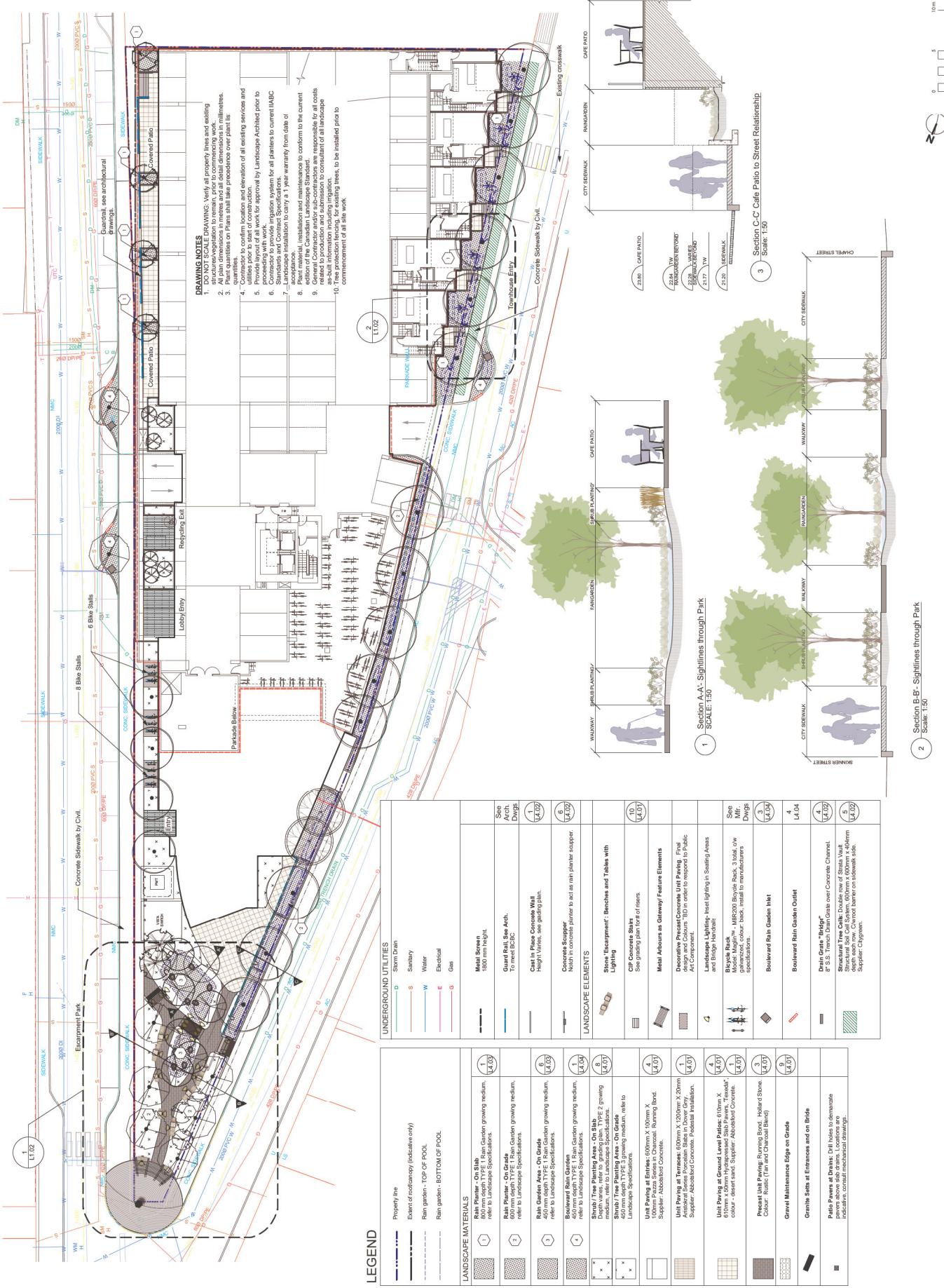
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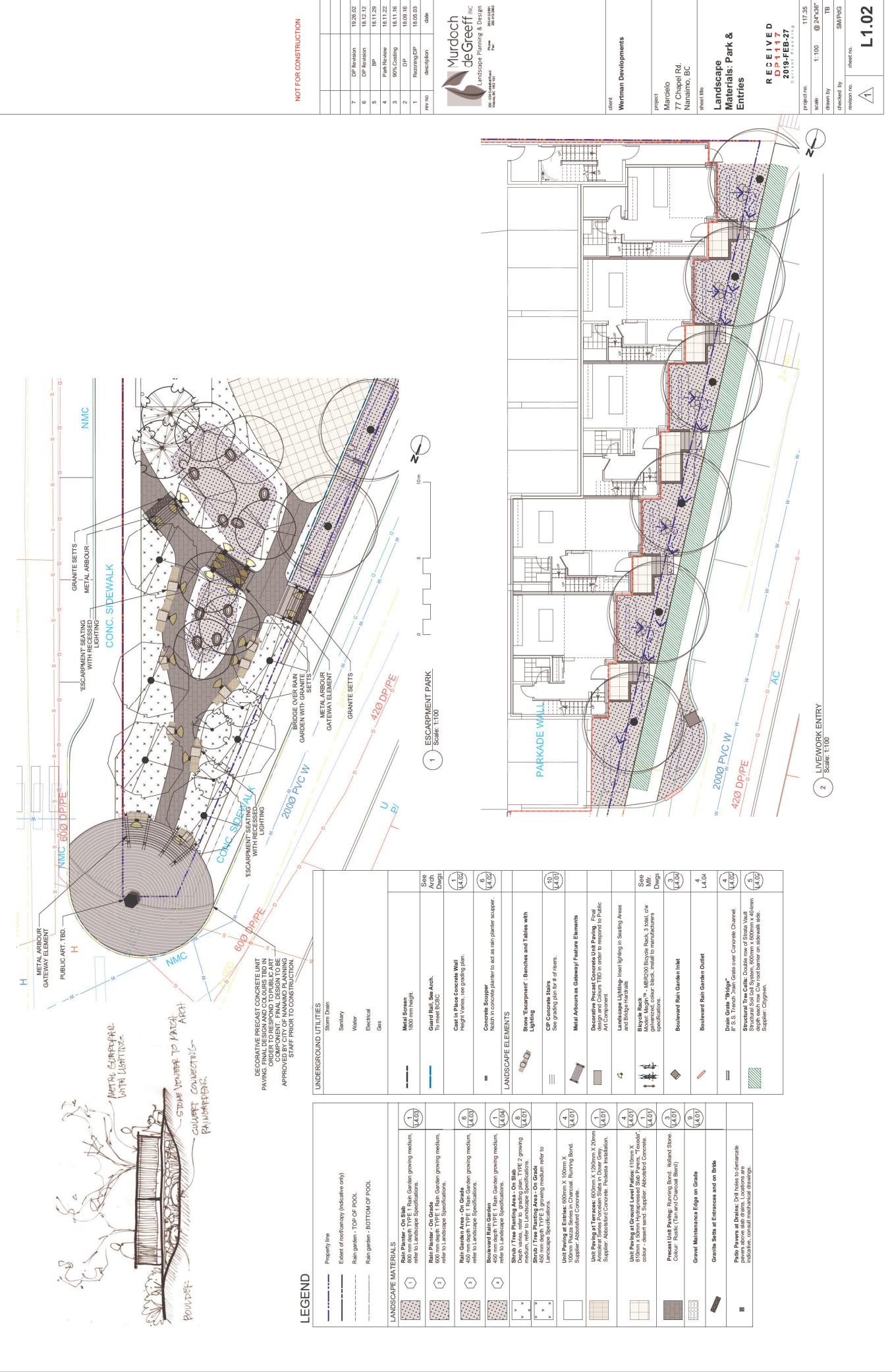
T 1-250-568-3897  
V 604-393-0842  
H 604-541-0262  
E info@faythandparry.com  
W www.faythandparry.com  
102-1960 Duran Way, West Vancouver, BC V7V 2R6  
100-1960 Duran Way, North Vancouver, BC V7V 2P6  
1000-1960 Duran Way, North Vancouver, BC V7V 2P6  
1000-1960 Duran Way, North Vancouver, BC V7V 2P6  
1000-1960 Duran Way, North Vancouver, BC V7V 2P6

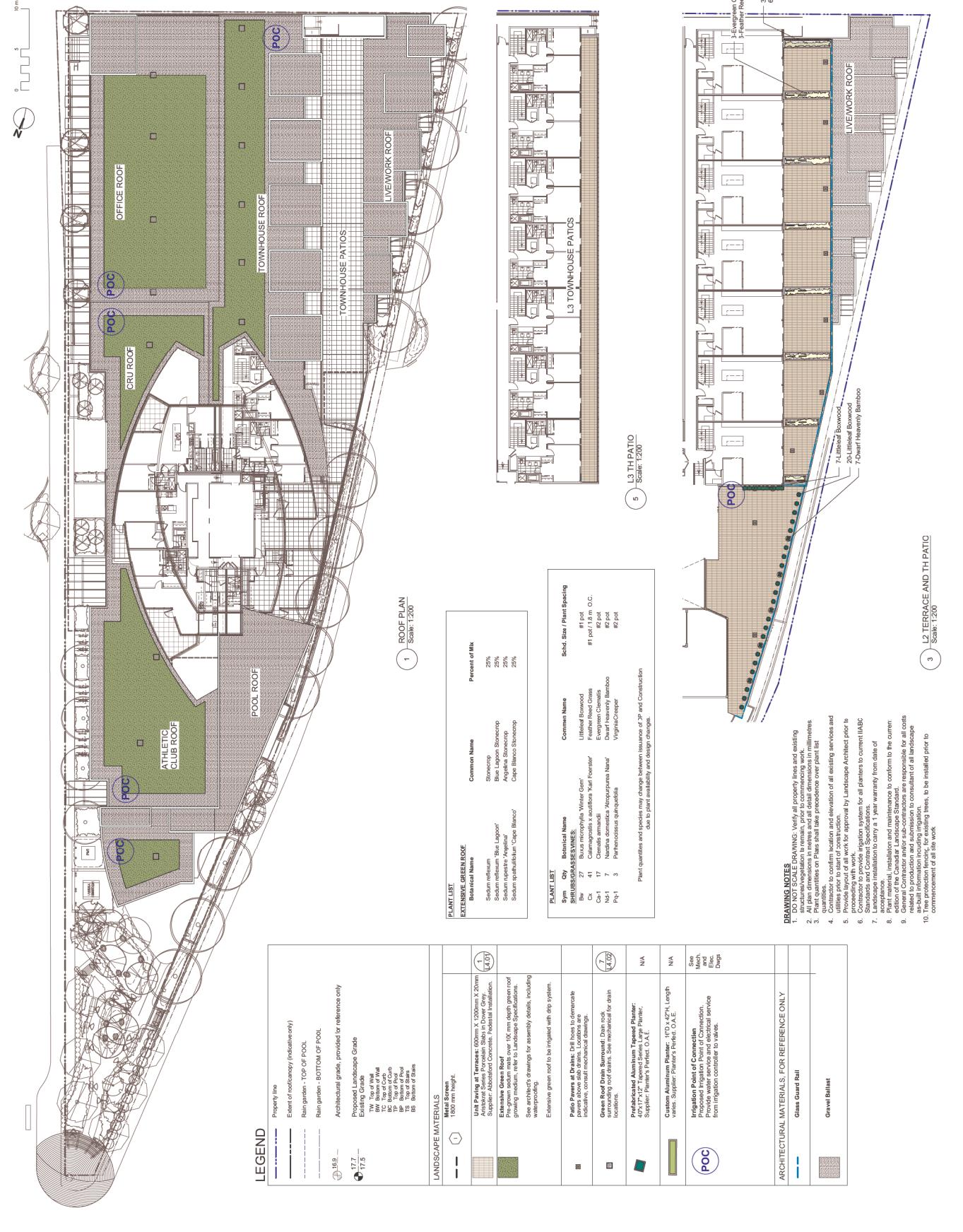


# ATTACHMENT E

## Landscape Plan and Details









**DRAWING NOTES**

1. Drawing Notes: Verifies all structural lines and existing structures/objection to remain, prior to commencing work.

2. All plan dimensions in metres and all detail dimensions in millimetres.

3. Plant materials and plant sizes take precedence over plant types.

4. Contractor to confirm location and levelisation of all existing services and utilities prior to start of construction.

5. Contractor to provide written for approval by Landscape Architect prior to start of construction.

6. Contractor to provide irrigation system for all planters to current IABC Standards and Contract Specific criteria.

7. Contractor to maintain to carry a 1 year warranty from date of acceptance.

8. Plant material, installation and maintenance to conform to the current version of the Canadian Landscape Standard.

9. Contractor to be responsible for all costs related to production and submission to consultant of all landscape as-built information including irrigation.

10. Tree protection fencing for existing trees, to be installed prior to commencement of all site work.

NOT FOR CONSTRUCTION

1 STEPPED RAIN PLANTERS, WEST ELEVATION  
Scale: 1:150



client  
Werthman Developments

project  
Marcello  
77 Chapel Rd.  
Nanaimo, BC

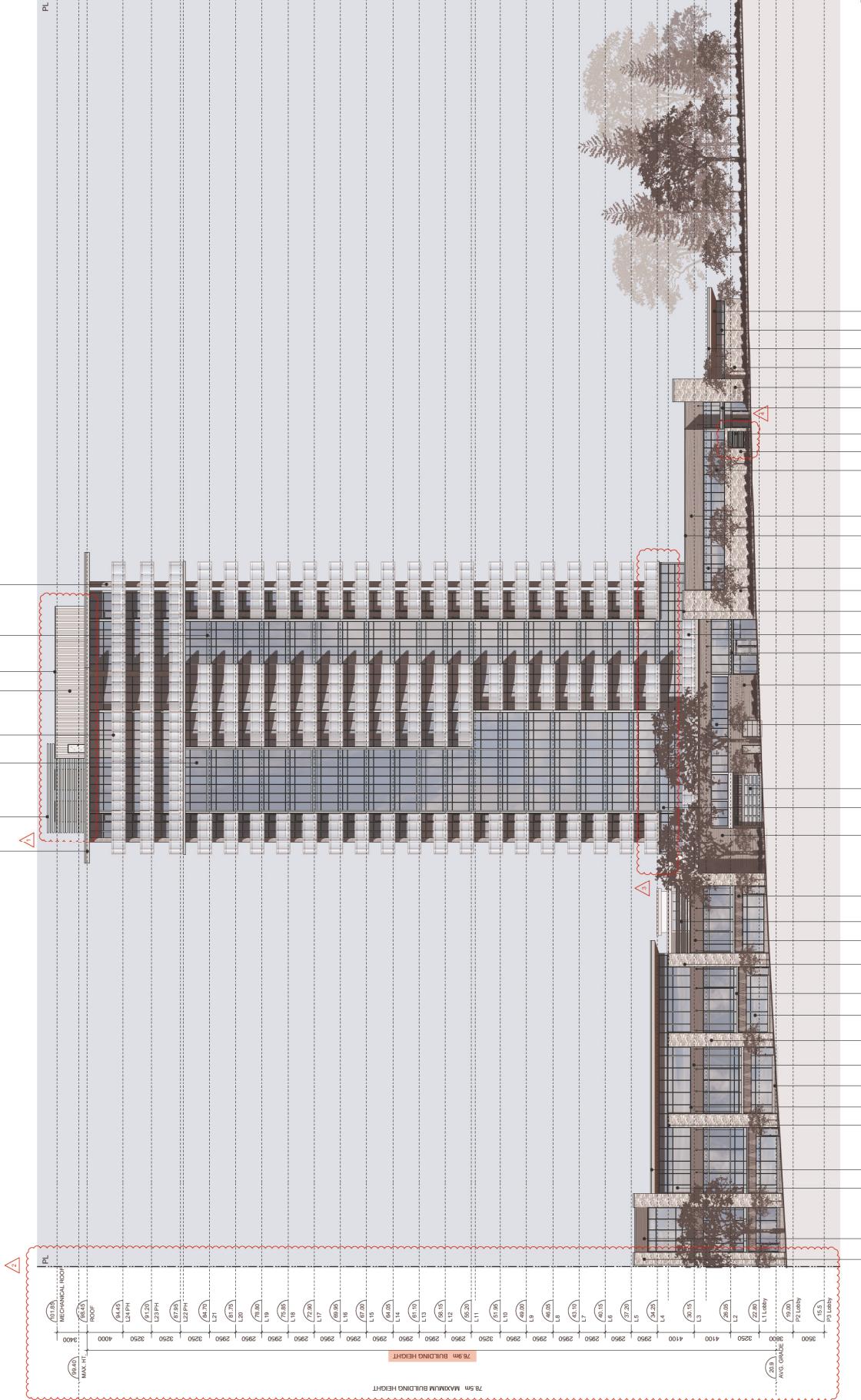
sheet title  
**Landscape Sections/Elevations**

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**DP1117**  
2019-FEB-27  
U.S. 1117 F-1117

project no.	117.35
scale	@ 24x36"
drawn by	TB
checked by	SMPG
revision no.	L5.01
sheet no.	A1

# ATTACHMENT F BUILDING ELEVATIONS

Materials Schedule	
(1)	PREFINISHED METAL PLASMA
(2)	PREFINISHED METAL PLASMA
(3)	PREFINISHED METAL METAL SCREEN
(4)	PREFINISHED METAL CORRODED METAL LACQUER
(5)	METAL BALLOONETTE VENEER
(6)	LARGE FORMAT PORCELAIN TILE
(7)	COMPOSITE METAL PANEL
(8)	CLEAR ANODIZED ALUMINUM WINDOW
(9)	CLEAR ANODIZED DEFAWALL SYSTEM
(10)	INSULATED SPANIEL PANEL
(11)	TOPICO CLEAR GLASS BOARD WITH CLEAR ANODIZED ALUMINUM FRAME
(12)	TEMPERED TRANSLUCENT GLASS GUARD WITH CLEAR ANODIZED ALUMINUM FRAME
(13)	TEMPERED TRANSLUCENT GLASS PRIVACY SCREEN WITH CLEAR ANODIZED ALUMINUM FRAME
(14)	WHITE CLEAR PANZICO ALUMINUM FRAME
(15)	PARTITIONED METAL
(16)	PARTITIONED METAL
(17)	PREFINISHED ALUMINUM STOREFRONT WINDOW
(18)	PARTITIONED METAL AND TRANSLUCENT
(19)	GLOSS CANDY
(20)	PARTITIONED METAL DAY SECURITY GATE
(21)	PARTITIONED CONCRETE Wall
(22)	SEAL ED CONCRETE Wall
(23)	TRANSLUCID GLASS SCREEN ON METAL FRAME
(24)	METAL LANDSCAPE SCREEN ON METAL FRAME
(25)	PRECAST CONCRETE CAP
(26)	LONGBOARD METAL SPLASH
(27)	CONCRETE RETAINING WALL
(28)	DISCRETE CONCRETE RETAINING WALL
(29)	AN INTEGRAL PLASTER OVER (See Mem.)
(30)	PAINTED BRICK SURF



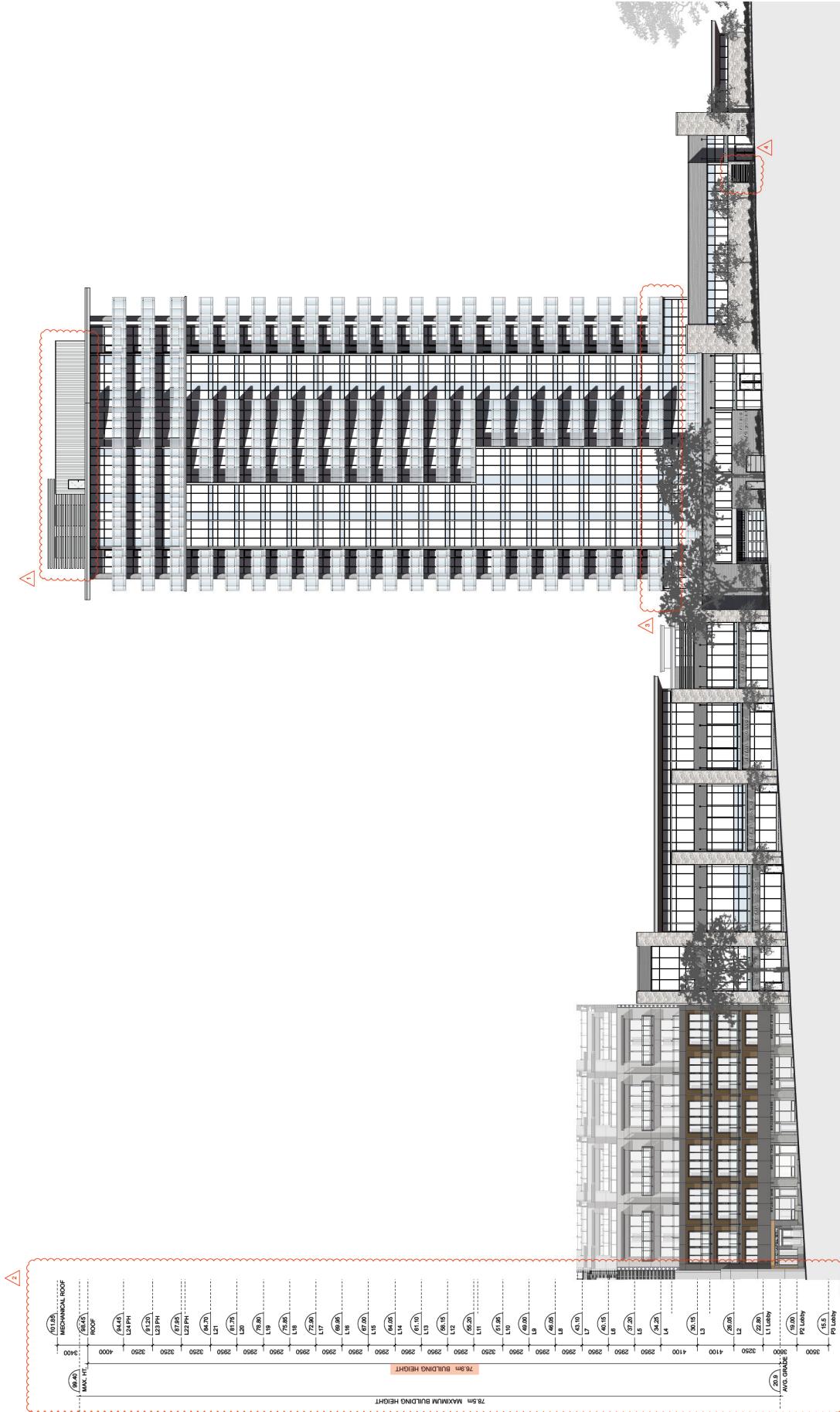
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Hong & Keat Architects  
Victoria, BC V8R 3K3  
1-250-565-3887  
102-1950 Douglas Way, Victoria, BC V8S 2H6  
www.hongkeat.com

## 77 CHAPEL STREET

## 91 CHAPEL STREET



### Materials Schedule

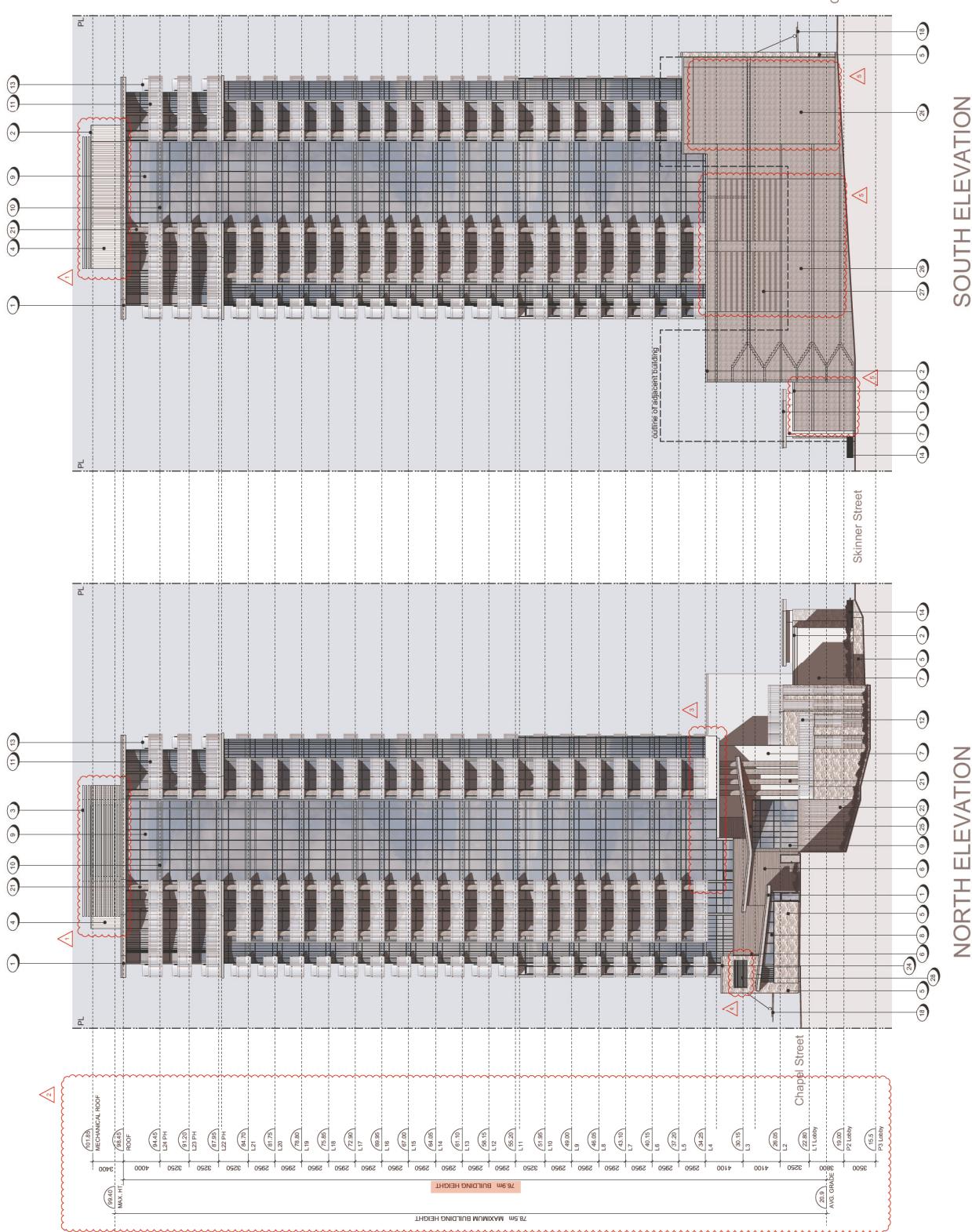
- (1) PREFINISHED METAL PLASMA
- (2) PREFINISHED METAL PLASMA
- (3) PREFINISHED METAL PLATE, METAL SCREEN
- (4) PREFINISHED METAL CORRODED
- (5) METAL LUGGAGE, VENIER
- (6) LARGE FORMAT PORCELAIN TILE
- (7) COMPOSITE METAL PANEL
- (8) CLEAR ANODIZED ALUMINUM WINDOW
- (9) CLEAR ANODIZED DEFAWALL SYSTEM
- (10) INSULATED SPONGE PANEL
- (11) TINTED CLEAR GLASS BOARD WITH CLEAR ANODIZED ALUMINUM FRAME
- (12) TEMPERED TRANSLUCENT GLASS GUARD WITH CLEAR ANODIZED ALUMINUM FRAME
- (13) TEMPERED TRANSLUCENT GLASS PRIVACY SCREEN WITH CLEAR ANODIZED ALUMINUM FRAME
- (14) PARTITION METAL FENCE
- (15) SCAFFOLD BAND
- (16) BUILDING SNAKE
- (17) PREFINISHED ALUMINUM STOREFRONT WINDOW
- (18) PARTITION METAL AND TRANSLUCENT GLASS CARRIER
- (19) PARTITION METAL DAY SECURITY GATE
- (20) PARTITION CONCRETE REINFORCED
- (21) SEALED CONCRETE REINFORCED
- (22) FRAME
- (23) METAL LANDSCAPE SCREEN ON METAL FRAME
- (24) PRECAST CONCRETE CAP
- (25) LONGBOARD METAL SPLASH
- (26) CONCRETE PEBBLES
- (27) DECORATIVE CONCRETE PERIMETER
- (28) AIR INTAKE/EXHAUST DUCTS (See Mech.)
- (29) painted brick pipe

**MARCIELO**

77 Chapel Street  
Nanaimo BC  
N & S Elevations

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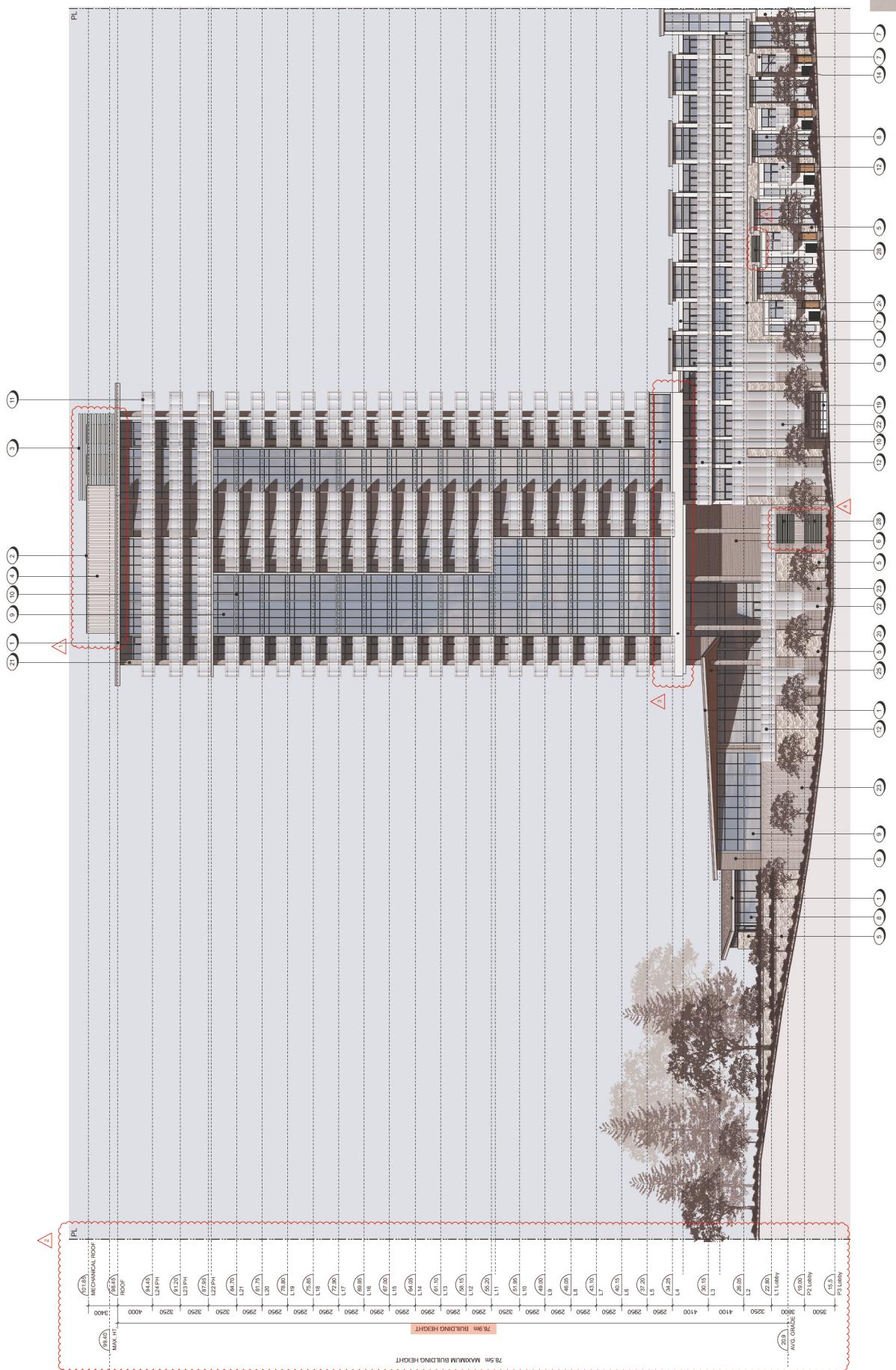
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Hong & Keat architects  
Victoria, BC V8V 3K3  
1221 19th Street  
Nanaimo, BC V9R 2K8  
T 250-595-2918 F 250-595-2410  
E info@hongkeat.com www.hongkeat.com  
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### Materials Schedule

- (1) PREFINISHED METAL PLASMA
- (2) PREFINISHED METAL PLASMA SCREEN
- (3) PREFINISHED METAL PLASMA
- (4) PREFINISHED METAL CORROSION COATED
- (5) METAL CLADDING
- (6) MARBLE LOGOSTONE, VENEER
- (7) COMPOSITE METAL PANEL
- (8) LARGE FORMAT PORCELAIN TILE
- (9) CLEAR ANODIZED ALUMINUM WINDOW
- (10) CLEAR ANODIZED DEFAWALL SYSTEM
- (11) INSULATED SPANNLINER PANEL
- (12) TOBERO CLEAR GLASS BOARD WITH CLEAR ANODIZED ALUMINUM FRAME
- (13) TEMPERED TRANSLUCENT GLASS GUARD WITH CLEAR ANODIZED ALUMINUM FRAME
- (14) TEMPERED TRANSLUCENT GLASS PRIVACY SCREEN
- (15) RIVET CLEAR PANZER ALUMINUM FRAME
- (16) PARTITION METAL FENCE
- (17) PARTITION ALUMINUM STOREFRONT WINDOW
- (18) PARTITION METAL AND TRANSLUCENT GLASS CARRIER
- (19) PARTITION METAL DRY SECURITY GATE
- (20) PARTITION CONCRETE Wall (Self Mem.) painted pink
- (21) SEALED CONCRETE Wall
- (22) FRAME
- (23) METAL LANDSCAPE SCREEN ON METAL FRAME
- (24) PRECAST CONCRETE CAP
- (25) LONGBOARD METAL SPLIT T
- (26) CONCRETE RETAINAL
- (27) DECORATIVE CONCRETE PERIMETER
- (28) AIR INTAKE/EXHAUST DUCT (See Mem.)



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HONG & KURTZ ARCHITECTS  
102-1950 Duran Way, V6T 2K8  
Vancouver, BC, V6T 2K8, Canada  
T 1-250-568-3897  
F 1-250-568-3810  
E info@hongkurtz.com  
www.hongkurtz.com

## 91 CHAPEL STREET

## 77 CHAPEL STREET

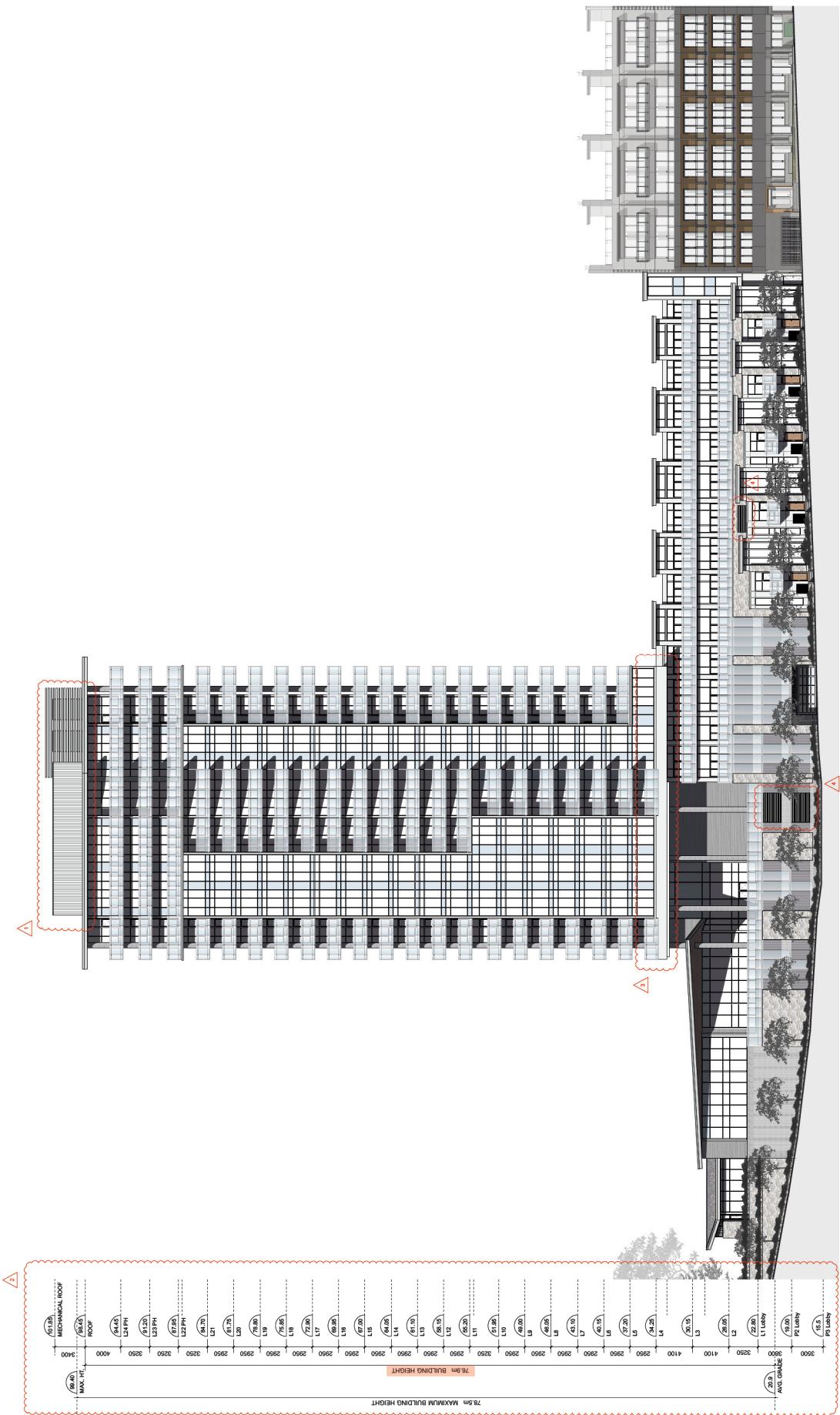
**MARCIELO**

77 Chapel Street  
Nanaimo BC  
West Elevation Context

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Victoria, BC, V8V 3C9  
2020 Chapel Street, Nanaimo, BC  
V9R 5R9, Canada  
T 250-595-2424 | F 250-595-5910  
E info@hoggkeay.com | www.hoggkeay.com



**ATTACHMENT G**  
**BUILDING RENDERING**



VIEW LOOKING NORTH-EAST OVER NANAIMO HARBOUR

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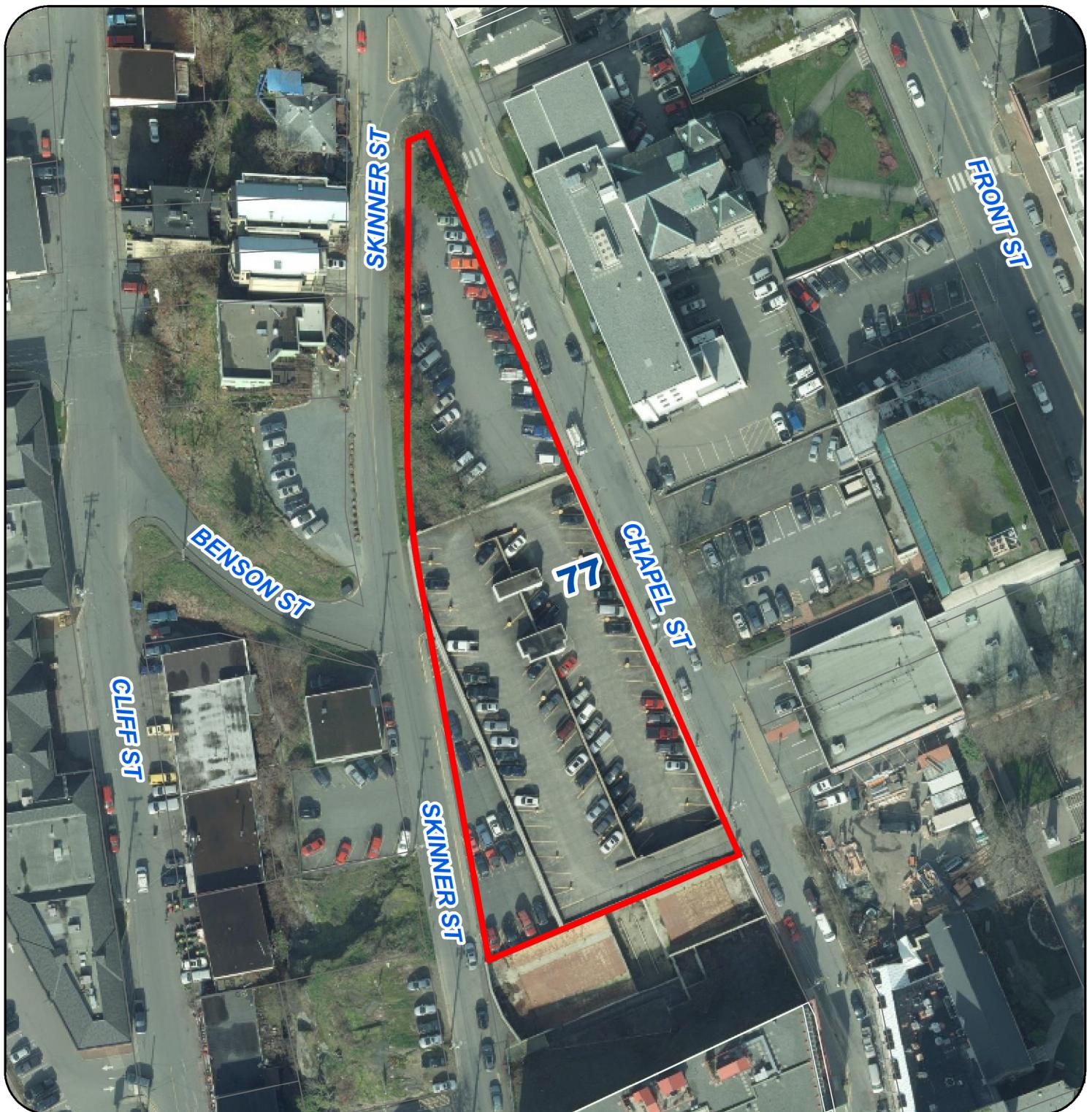
MARCIELO  
77 Chapel Street  
Nanaimo BC  
Colour Rendering  
A502

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2018-DEC-12

dHKa

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Victoria  
102-1960 Dublin Way, V8V 2K8  
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ATTACHMENT H  
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